

# REGIONAL DISTRICT OF NANAIMO

## **REQUEST FOR PROPOSALS**

#### DISTRICT 69 COMMUNITY FACILITIES BOOKING POLICIES AND FEE STRUCTURE REVIEW

The Regional District of Nanaimo (RDN) Recreation Department invites proposals for the professional facilitation and consulting services in the delivery of a report reviewing the existing booking polices and fee structures at community owned facilities within the District 69 area (City of Parksville, Town of Qualicum Beach, Electoral Areas 'E', 'F', 'G', and 'H'). The scope of work will include but not be limited to a review and comparative analysis of booking processes, policies and rates as they relate to community groups looking to host programs that support health, wellness and active living.

Attached are the instructions to Proponents and Terms of Reference that are to be used as the basis for all proposals.

The Regional District of Nanaimo appreciates all proposal responses; however, only short-listed or successful Proponents will be contacted.

# 1.0 Submission Requirements

- 1.1 Proposals must be submitted in a sealed envelope clearly marked "Proposal District 69 COMMUNITY FACILITIES BOOKING POLICIES AND FEE STRUCTURE REVIEW" addressed to Recreation and Parks, Regional District of Nanaimo, 830 West Island Highway, Parksville, BC V9P 2X4.
  - 1.2 Proposals will be received at the Regional District of Nanaimo up to **December 13**<sup>th</sup>, **2017**
  - 1.3 Proposals received and not conforming to Items 1.1 and 1.2 above, will be returned (unopened) to Proponent(s) without consideration.
  - 1.4 The Regional District of Nanaimo does not accept proposals received via facsimile machine or email.
  - 1.5 Proposals, rather than tenders, have been requested in order to afford Proponents a more flexible opportunity to employ their expertise and innovation, and thereby satisfy the RDN's needs in a more cost-effective manner. Proposals should be based on these instructions and the attached Terms of Reference.
  - 1.6 Any addenda to this Request for Proposal will be posted on the Regional District of Nanaimo's website located at <a href="http://rdn.bc.ca/">http://rdn.bc.ca/</a>. It is the sole responsibility of the Proponent to make sure that they are in receipt of all addenda prior to the closing date.
  - 1.7 Your proposal should clearly show your complete company name, nearest location to the Regional District of Nanaimo, and name, email and telephone number of primary contact person(s).
  - 1.8 All proposals submitted should include three (3) bound copies of your proposal, (preferably duplex printed and bound in an 8½" x 11" format; please do not use three-ring binders or include a copy of the original request for proposal or addenda with your response).
  - 1.9 All proposals submitted should also include a digital copy of the complete proposal in PDF format suitable for printing.
  - 1.10 Responses may be withdrawn before the deadline upon written notice addressed to Hannah King, Superintendent Recreation Program Services at the above noted address. Notices of withdrawal may be faxed to 1-250-248-3294 or emailed to <a href="mailto:recparks@rdn.bc.ca">recparks@rdn.bc.ca</a>
  - 1.11 Responses withdrawn may be replaced by alternative responses providing written notice that an alternative proposal will be submitted (facsimiles and emails of notice will be accepted) if delivered to the Superintendent, Recreation Program Services at least twenty-four hours before the deadline for the closing noted herein.
  - 1.12 No Proponents may withdraw their proposal for a period of 90 days after the actual date of closing.

- 1.13 After the closing date all proposals received by the Regional District of Nanaimo become the property of the Regional District of Nanaimo.
- 1.14 The Regional District of Nanaimo has no contractual obligation to any Proponent unless and until a negotiated agreement is approved by the Regional District of Nanaimo and is executed by the parties.

# 2.0 <u>Definitions</u>

- 2.1 The Regional District of Nanaimo is referred to as the "RDN".
- 2.2 The entity submitting a proposal is referred to as the "Proponent".
- 2.3 The successful Proponent is referred to as the "Vendor".
- 2.4 "Contract" means the written agreement resulting from this Request for Proposal, in accordance with this Request for Proposal.

## 3.0 Confidentiality

- 3.1 The RDN recognizes the importance to Proponents that their ideas and strategies remain confidential; otherwise they may be reluctant to disclose such information. The RDN will endeavor to respect and protect the confidentiality of such information and will treat it as supplied in confidence within the meaning of section 21 of the Freedom of Information and Protection of Privacy Act.
- 3.2 The Vendor may be provided access to confidential information solely for the purpose of this contract. Any use of the information for purposes other than those stated is in contravention to this Contract and will result in cancellation of this Contract in addition to any other legal remedies available to the RDN.

## 4.0 Copyright or Ownership

4.1 All documents, reports, working papers or other materials submitted to the RDN shall become the sole and exclusive property of the RDN, in the public domain, and not the property of the Vendor. The RDN will have the exclusive rights to copy and use the material in connection with the implementation of this Contract and as reference material for future works at the RDN.

#### **5.0** Proposed Duration of the Contract

- 5.1 The duration of the Contract resulting from this Request for Proposal will be determined following the review of proposals and is dependent on the RDN budget. The RDN reserves the right to modify or negotiate the duration of the Contract independently with any prospective.
- 5.2 It is anticipated that the Contract term will begin in December 2017.

5.3 The Contract will expire upon successful completion of deliverables estimated to occur May 2018

## 6.0 Pricing

- 6.1 Fee Proposal should identify the fees as outlined in the Terms of Reference (which must include labour costs, expenses/disbursements, and software licensing and any other charges) **excluding applicable taxes**, so as to be the final cost to the RDN for the proposed services.
- The activities or tasks listed in the attached Terms of Reference are minimum requirements to be undertaken. Proponents may also provide separate pricing on additional requirements they feel would benefit the RDN in meeting its goals.
- 6.3 All prices proposed should be in Canadian funds.
- The RDN has allocated approximately \$10,000 for completion of the review, to include all fees, expenses, sub-contractors, consultation, etc. excluding applicable taxes.

## 7.0 Invoices

- 7.1 All invoices paid to the Vendor will be paid as per the RDN's standard payment terms Net 30 Days.
- 7.2 All invoices should be submitted electronically.

## 8.0 Insurance

- 8.1 The Vendor shall, without limiting its obligations or liabilities and at its own expense, provide and maintain the following insurances with insurers licensed in British Columbia and in forms and amounts acceptable to the RDN:
  - a) Commercial General Liability insurance in an amount not less than \$3,000,000 inclusive per occurrence against bodily injury and property damage;
- 8.2 All the foregoing insurance shall be primary and not require the sharing of any loss by any insurer of the RDN.

## 9.0 Indemnification

9.1 In carrying out these works the Vendor will act as an independent consultant. The Vendor must agree to keep the RDN indemnified against any and all claims, actions or demands that may be brought, made or arise in respect of anything done or omitted to be done by the Vendor or its' employees who shall be and remain at all times and for all purposes, the servants or employees of the Vendor, save and except to the extent that such claims, actions or demands arise from or relate to the negligence, wrongful act or omission of the RDN, or any of its officers or employees.

## 10.0 Safety

10.1 All materials delivered and services provided must be in accordance with all laws, regulations and requirements of WorkSafe BC and Occupational Health and Safety Legislation.

# 11.0 Conflict of Interest

11.1 Proponents must ensure that they are not in a position that may be perceived as a conflict of interest.

### 12.0 Limitations on the Vendor

- 12.1 The Vendor shall have no authority to enter into, incur, make, change, enlarge or modify any contract, liability or agreement, obligations, representations, guarantee, warranty or commitment on behalf of the RDN unless expressly requested to do so in writing by duly authorized representatives of the RDN in the performance of services.
- 12.2 The Vendor shall not hire or use the RDN's employees to perform any portion of the work or services required under the Contract including secretarial, clerical and other similar duties.

## 13.0 Compliance with Law

13.1 The Vendor shall comply with, and observe, all applicable laws and relevant building and workplace regulations of any federal, provincial or municipal government or authority applicable to the supply of the services.

# 14.0 **Sub-Contractors/Consultants**

14.1 Under no circumstances is the Vendor permitted to sub-contract, sub-consult or assign its obligations to another company or individual without prior written authorization from the RDN.

## 15.0 <u>Dispute Resolution</u>

- 15.1 In the event of a dispute between the RDN and the Vendor, both parties agree to appoint representatives who, in good faith, will use their best efforts to resolve the dispute.
- 15.2 Should the representatives be unable to promptly resolve the dispute, both parties shall agree to continue the work as required, being understood that neither party will jeopardize any claim that they may have.

# 16.0 Cancellation

- 16.1 The RDN reserves the right to cancel this Request for Proposal at any time and for any reason, and will not be responsible for any loss, damage, cost or expense incurred or suffered by any Proponent as a result of that cancellation.
- 16.2 The RDN reserves the right to cancel the Contract resulting from the RFP, at its sole and absolute discretion, with 30 days' written notice to the Vendor, and the Vendor will have no rights or claims against the RDN. The Vendor will be entitled to be paid for all authorized work and expenses to termination date. Cancellation would not, in any manner whatsoever, limit the RDN's right to bring action against the Vendor for damages for breach of contract.

# 17.0 Proponents' Expenses

17.1 Proponents are solely responsible for their own expenses in preparing a proposal and for subsequent negotiations with the RDN, if any. If the RDN elects to reject all proposals, the RDN will not be liable to any Proponent for any claims, whether for costs or damages incurred by the Proponent in preparing the proposal, loss of anticipated profit in connection with any final Contract, or any other matter whatsoever.

# 18.0 <u>Limitation of Damages</u>

- 18.1 Without limiting the provision of the previous clause, the Proponent, by submitting a proposal, agrees that it will not claim damages, for whatever reason, relating to the Contract or in respect of the competitive process, including any costs incurred by the Proponent in preparing its proposal and the Proponent, by submitting a proposal, waives any claim for loss of profits if no Contract is made with the Proponent.
- 18.2 Further to the preceding paragraph, the Proponent, by submitting a proposal, agrees that it will not claim damages, for whatever reason, relating to the Contract or in respect of the competitive process, in excess of an amount equivalent to the reasonable costs incurred by the Proponent in preparing its proposal and the Proponent, by submitting a proposal, waives any claim for loss of profits if no Contract is made with the Proponent.

# 19.0 Responsibility of Proponents

19.1 Each Proponent is responsible for informing themselves as to the contents and requirements of this proposal. Each Proponent is solely responsible to ensure that they have obtained and considered all information necessary to understand the requirements of the Request for Proposal and to prepare and submit their proposal. The RDN will not be responsible for any loss, damage or expense incurred by a Proponent as a result of any inaccuracy or incompleteness in this Request for Proposal, or as a result of any misunderstanding or misinterpretation of the terms of the Request for Proposal on the part of any Proponent.

19.2 If a Proponent is in doubt as to the true meaning of any part of this Request for Proposal, or finds omissions, discrepancies or ambiguities, a request for interpretation or correction may be submitted to Hannah King via email to <a href="mailto:recparks@rdn.bc.ca">recparks@rdn.bc.ca</a> and, if deemed necessary by the RDN, an addendum will be posted at <a href="http://rdn.bc.ca/">http://rdn.bc.ca/</a>. This procedure also applies should the RDN, of its own accord, wish to expand or delete any part of this Request for Proposal.

# 20.0 Accuracy of Information

20.1 The RDN makes no representation or warranty, either expressed or implied, with respect to the accuracy or completeness of any information contained in or referred to in Request for Proposal.

#### 21.0 Solicitation

21.1 If any director, officer, employee, agent or other representative of a Proponent makes any representation or solicitation to the Chairperson, any Director, officer or employee of the RDN with respect to the Proposal, whether before or after the submission of the Proposal, the RDN shall be entitled to reject the Proposal.

## 22.0 Publicity

- 22.1 All publicity relating to this project is subject to the approval of the RDN and no mention of the Project in advertising or articles in any publication will be permitted unless authorized in advance, in writing by the RDN. Publicity or advertising implying endorsement of a product by the RDN will not be permitted.
- 22.2 The Vendor shall not make any statement of fact or opinion regarding any aspect of the Request for Proposal or resulting Contract to the media or any member of the public without the prior written authorization of the RDN.

# 23.0 Evaluation Process

- An evaluation committee made up of RDN staff will review proposal submissions. The RDN reserves the right to accept any or none of the proposals submitted and will evaluate proposals based on the best value offered to the RDN and not necessarily the lowest price.
- 23.2 Scoring criteria is outlined within the Terms of Reference.
- 23.3 The RDN reserves the right to seek clarification of any proposal for the purpose of identifying and eliminating minor irregularities or informalities.
- The RDN reserves the right to conduct a pre-selection interview with Proponents. The purpose of the meeting would be to have the Proponent explain and clarify their proposal, so as to assist the evaluation team in evaluating each proposal.

- 23.5 The RDN further reserves the right to conduct post-selection meetings in order to correct, change or adapt the selected proposal to the wishes of the selection committee.
- 23.6 No assumptions should be made that information regarding the Proponent or its participants, their experience, expertise and performance on other projects is known, other than the documentation and responses submitted by the Proponent.
- 23.7 The Proponent acknowledges that the RDN shall have the right to reject any and all proposals for any reason or to accept any Proposal which the RDN in its sole unrestricted discretion deems most advantageous to itself. The Proponent acknowledges that the RDN may rely upon criteria which the RDN deems relevant even though such criteria may not have been disclosed to the Proponent. By submitting a proposal, the Proponent acknowledges the RDN's right under this clause and absolutely waives any right of action against the RDN for the RDN's failure to accept the Proponent's proposal.

# 24.0 Proposed Timetable

24.1 The timetable for the RFP selection process is anticipated to be as follows:

Proposal Submission Deadline	December 13
Presentations & Interviews (if required)	Week of December 18
Successful Proponent Notification	January 3, 2018
Estimated Contract Execution	January 8, 2018

24.2 **NOTE:** The RDN reserves the right to amend and/or change this schedule of RFP events, as it deems necessary.

## 25.0 Contract Award and Execution

- 25.1 The RDN reserves the right to enter into a Contract without further discussion of the proposal submitted based on the initial offers received. The RDN reserves the right to contract for all or a partial list of services offered in the proposal.
- 25.2 The RFP and proposal of the selected Proponent shall become part of any Contract initiated by the RDN. In no event should a Proponent submit its own standard contract terms and conditions as a response to this RFP.
- 25.3 If the Contract negotiation period exceeds ten (10) business days or if the selected Proponent fails to sign the final Contract within five (5) business days of delivery, the RDN may elect to cancel the award and award the Contract to the next-highest-ranked Proponent.

# 26.0 Enquiries

All enquiries regarding this Request for Proposal must be directed in writing to Hannah King, Superintendent Recreation Program Services or by email at <a href="mailto:recparks@rdn.bc.ca">recparks@rdn.bc.ca</a>.

All questions need to be received at least 5 (five) business days prior to the closing date.

Any verbal representations, promises, statements or advice made by employees of the RDN other than that offered through the office of the Superintendent Recreation Program Services should not be relied upon.

# REGIONAL DISTRICT OF NANAIMO REVIEW OF COMMUNITY OWNED FACILITIES BOOKING POLICIES AND FEE STRUCTURE REVIEW TERMS OF REFERENCE

#### **PURPOSE**

This community owned facilities review is a part of an overall goal in creating a collective strategy that supports the goals of active communities. The submitted report will be used to provide guidance, direction and recommendations to various operators of community owned facilities regarding the booking policies, procedures, rates, and priorities applied to programs that support health being offered by community groups within District 69, commonly referred to Oceanside.

The report will be based on insight gathered during facilitated group discussions with community partners and stakeholders, through comparative review and best practice research. The report will reference and link to other existing relevant planning documents and strategies. The report will provide comment, feedback and, if required, recommended changes to the existing procedures and policies.

#### **BACKGROUND**

In August 2017 the RDN Recreation and Parks Department was awarded a BC Health Communities Grant. A part of the successful grant application included an initiative to work with community partners to address issues that impact access and inclusion in regards to physical activity.

#### **RECREATION SERVICES MASTER PLAN – SCOPE OF WORK and DELIVERABLES**

In particular, the facilities review will contain both analysis and recommendation in the following areas:

#### **DELIVERABLES**

- Hosting of facilitated group discussions with community facility partners and ongoing consultation with the partner group throughout the project.
- A written review of the existing policies and fee structures in place at community facilities across District 69 including a prioritized set of recommendations
- A thorough review and presentation of best practice examples
- A document that is adaptable to different organizational structures but consistent in direction

#### **LEVEL OF EFFORT AND BUDGET**

The RDN has allocated approximately \$10,000 for the completion of the review to include all fees, expenses, sub-contractors, consultation, etc. excluding applicable taxes.

#### **Evaluation**

Proposals will be reviewed and evaluated by RDN staff and rated as follows:

#### Max. Score Criteria

- 10 Credentials and references are strong
- 10 Experience is relevant and extensive
- 15 The draft work program presented reflects the objectives and deliverables
- 5 Presents an appropriate mix of team members and sub-consultants
- 10 Fee breakdown supports the work program presented & the total fee provides good value.
- 50 Total

# Through the RFP process, Project Consultant proposals must outline a consultation process that:

- Will not direct or control the scope of the project.
- Will facilitate a broad range of input through a continuum of questioning from very general matters to very detailed issues.
- Will account for different stakeholder knowledge levels in regards to the delivery of Recreation services.
- Will obtain detailed and accurate input that will yield data that can be analyzed.

# The Consultant's proposal is to include:

- Proposed methodology and table of contents for the review. A work program detailing stages, timing, and deliverables. This work program will detail all phases, including research, partner involvement and plan development.
- Information as to the qualifications, ability and experience of the company with similar projects, including references of other similar projects the consultant has completed.
- A list of the personnel who will work on the project, their individual experience and what their role will be.
- A list of sub-consultants, including their company and staff experience specifically related to their role.
- A schedule that includes the fee structure and the upper limits of the project cost. This fee structure must include an outline of fees for at least the following:
  - a) Sub-consultants
  - b) Draft Report
  - c) All Disbursements
  - d) Hourly rate schedule of personnel assigned to the project and man-hour requirements for each
  - e) All applicable taxes
  - f) All other fees associated with the project

# **SCHEDULE**

The following is the proposed schedule for the development of the Review:

# **Time Line**

November RFP issued

December Review of proposals
January Award contract

Meet with community partners, stakeholders and staff

Research best practices

March Completion of draft review

April Completion of review

May Review presented to D69 Recreation Commission

**Note:** The schedule may be revised based on timelines proposed by selected Project Consultant in consultation with the Recreation and Parks Department.

#### **RESOURCES**

- I. The Regional District will have available to the Project Consultant the following resource information:
  - Recreation Services Master Plan Draft (2017)
  - Youth Recreation Strategic Plan (2011-2016)
  - IPSOS Public Affairs Citizen Satisfaction Survey (2014)
- School District 69 Qualicum enrolment and projection figures (most recent)
- Current Official Community Plans for Electoral Area's E, F, G and H and the municipalities of Parksville and Qualicum Beach
- Current RDN five year Financial Plan (2016-2021)
- RDN Operational and Efficiency Review (2015)

## **PARTNER ORGANIZATIONS**

The following is a list of facility partners to be included in the review. The list is subject to change.

- City of Parksville- Parksville Community and Conference Centre
- Town of Qualicum Beach Qualicum Beach Civic Centre
- School District 69- school facilities
- Lighthouse Community Centre
- Nanoose Place
- Qualicum First Nation
- MacMillan Arts Centre