

REGIONAL DISTRICT OF NANAIMO

**REGULAR BOARD MEETING
TUESDAY, FEBRUARY 23, 2016
7:00 PM**

(RDN Board Chambers)

A D D E N D U M

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- 2. LATE DELEGATIONS** (Requires Motion)
- 3-5 **Kevin Monahan**, re Proposed Amendment to the Regional Growth Strategy Minor Amendment Process.
- 6-8 **Fred Taylor**, re Memorial for Crew of WWII B-25 Mitchell Bomber.
- 5. COMMUNICATIONS/CORRESPONDENCE**
- (All Directors – One Vote)
- 9 **Ron Chiovetti, HBR Consulting Inc.** re Amendment to the Boundary between Electoral Areas 'F' and 'G' – Lots in Electoral Area 'G' that are South of the Inland Highway.
- 8. SCHEDULED STANDING, ADVISORY, AND SELECT COMMITTEES**
- Sustainability Select Committee** (All Directors – One Vote).
- 10-12 Minutes of the Sustainability Select Committee meeting held Tuesday, February 16, 2016 (For Information).
- 13-15 **Nanaimo Aboriginal Centre Passive House** (All Directors – Weighted Vote).
1. *That the Board release \$15,000 from the Regional Sustainability Initiatives Reserve Fund to make a one-time contribution to the development of the Nanaimo Passive House to be constructed at 1406 Bowen Road.*
 2. *That staff be directed to draft and execute a Contribution Agreement between the RDN and the Nanaimo Aboriginal Centre (NAC) for a one-time \$15,000 contribution toward the Project.*

16-17

BC Hydro Efficient Clothes Washer Rebate Partnership (All Directors – Weighted Vote).

That the Board approve the expenditure of Drinking Water and Watershed Protection (DWWP) funds up to \$3000 in support of the BC Hydro Clothes Washer joint rebate partnership.

Re: Proposed Amendment to the Regional Growth Strategy Minor Amendment Process

From: Kevin Monahan

Sent: February-19-16 1:43 PM

Subject: Delegation request for Board meeting Tuesday 23 February

I would like to present a delegation to the Board at the February 23 meeting if that is possible. The subject is the proposed amendment to the Regional Growth Strategy Minor Amendment process.

My best regards

Kevin Monahan

250-594-4774

586 Alder St.

Qualicum Beach, BC

V9K 1J3

By Kevin Monahan
586 Alder St.
Qualicum Beach, BC, V9K 1J3
Monahan@shipwrite.bc.ca

Re: Proposed Amendments to the Regional Growth Strategy

According to the RDN press release of February 9, 2016, the purpose of the proposed amendment is “to clarify what is meant by a full OCP review.”

Unfortunately this amendment will not create any clarity at all, nor will it provide guidance when it comes to determining if “a full OCP review” has taken place. In fact it does not provide any criteria beyond what already exists for evaluating a “full OCP review”.

This is not to say that this amendment would have no effect. The RGS currently states that there are certain subjects that are off-limits for processing as a minor amendment, even if they are supported by an (undefined) OCP process. This amendment simply states that these subjects are no longer off limits for processing as a minor amendment when they are supported by an OCP review process—a process that continues to be undefined.

The regular amendment process provides that certain studies must be conducted before an amendment can be passed. In the case of an amendment to a growth containment boundary, there is quite a list of studies required. This is to ensure that any proposed amendment should undergo the same kind of scrutiny as was applied to the whole of the Regional Growth Strategy during its inception and 5-year reviews. It is clear that the reason for allowing an amendment coming out of a “full OCP review” to proceed as a minor amendment is because it was anticipated that any “full OCP review” would include those types of studies and there was no point in requiring an electoral area or municipality to duplicate those studies.

In the summer of 2014, there was significant concern that a single public meeting on a single subject, did not constitute a “full OCP review”. No studies of the type contemplated by the RGS had been conducted to evaluate an amendment which involved ALR land. And Regional Directors were understandably reluctant to intervene in something they viewed as a municipal issue.

If the RDN wants to avoid any such misunderstandings in the future, this amendment does nothing to clarify the issue. It will continue to allow a municipality to ignore the requirement under the RGS to conduct any studies even when ALR land is involved. I can’t imagine a better way to build an even bigger loophole into the Regional Growth Strategy than already exists.

I propose that instead of expanding the application of the poorly defined concept of a “full OCP review”, the Board consider an amendment that would establish that any amendment (even those listed in section 1.5.1.2) may be considered a minor amendment if it is “accompanied by studies, plans and analyses produced as part of an OCP review, that are substantially the same in nature as the as those required by the Regional Growth Strategy.”

Such an amendment would not seek to define a “full OCP review”, and thus would avoid the pitfalls of the RDN intervening in the affairs of a member municipality, while at the same time setting a standard for the types of studies that are necessary before making substantial amendments to the RGS.

In the short time available, it is not possible to go into greater detail, but I have extensive experience working for the federal government as a Regulatory Project Manager and I would be happy to assist in any effort to re-word this amendment so that it met the legitimate needs of all parties involved.

Respectfully submitted,

Kevin Monahan

Re: Memorial for Crew of WWII B-25 Mitchell Bomber

From: Fred Taylor
Sent: Tuesday, February 23, 2016 10:49 AM
Subject: B25 crash, Nanaimo Watershed

MINUTES – SPECIAL OPEN COUNCIL

2015-DEC-14

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5. COUNCIL REPORTS:

(a) Memorial for Crew of WWII B-25 Mitchell Bomber

Delegations:

1. Mr. Rod Szasz and Mr. Andrew Farrow provided history and background related to the proposed memorial.
2. Mr. Fred Taylor spoke in opposition to the proposed memorial due to concerns of public access and security of the memorial.

24415 It was moved and seconded that Council refer to Staff the request for support of the installation and ownership of a plaque and interpretive board dedicated to the memory of the five Royal Canadian Air Force crew that perished on the side of Mt. Whympier, in the South Fork of the Nanaimo River watershed.

The motion carried.

Opposed: Councillor Brennan

I would understand a report to the Council would be in order (the next step) even understood Geoff Googall (Public Works Mgr.) requesting meeting with Fred Taylor prior to report to the Council

NOT TAKE THE ISSUE TO AN OTHER ARENA (RDN), sneekey?????? before Council report ???

Fred H.J. Taylor
204 Emery Way
Nanaimo, B.C.
Canada V9R 5Z8
Tel 250-754-6917
Fax 250-753-8124
fhjtaylor@telus.net

February 23, 2016

Regional District of Nanaimo
6300 Hammond Bay Road
Nanaimo, B.C.

Chairman and Directors

Before the Board tonight is the question of Memorial for the Crew of a WWII Mitchell Bomber

This issue was before the City of Nanaimo Council December 14, 2015. with referral to Staff, I believe a report to the Council the next step.

The crash site is within Nanaimo Watershed, a protected area.

I helped locate the crash site in 2005

I very strongly oppose any intended Public advertisement of the Crash Site, as we all know it will soon disappear.

Locked gates etc do not protect even logging equipment etc.

Where is the Swanson Whistle Farm Boiler which was located behind the locked gate at Nanaimo Lakes ????

Conversation with Comox and Ottawa agree

Should the 'taxpayer' be involved in the ownership, maintenance of memorial plaques, signs etc. ?????

I remain of the opinion, the proposed stewardship agreement with the Royal Canadian Air Force Association, 808 Wing Nanaimo is misleading.

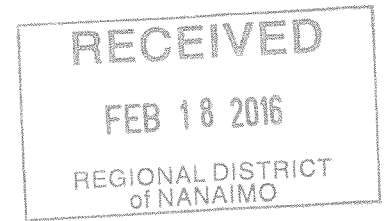
I understand a this is a program of the Gov. of Canada, Community War Memorial Program

there is already a plaque at the grave site !! (located miles away from the crash site)

I oppose the idea of Public awareness and possible encouragement of Public access into Nanaimo Watershed.

Fred Taylor

HBR Consulting Inc.
1365 Madrona Drive
Nanoose Bay BC. V9P 9C9



February 16, 2016

Regional District of Nanaimo
6300 Hammond Bay Road
Nanaimo B.C. V9T 6N2

Attention: **RDN Board of Directors**

**Re: Amendment to the Boundary between Electoral Areas F and G
- Lots in Electoral Area G that are South of the Inland Highway**

RDN Board of Directors

Thank you for allowing me the opportunity to make the presentation to the Committee of the Whole on Tuesday February 9, 2016.

From discussions with RDN staff today, I now understand that this was **MOVED** by Director Stanhope and **SECONDED** by Director Fell.

MOVED Director Stanhope, SECONDED Director Fell, that the Board refer the issue of Electoral Area boundaries that were affected by the construction of the inland highway to staff, specifically the cutoff of Electoral Area 'G' and Electoral Area 'F' that were raised by the delegation, and the report to include other Electoral Areas that have similar problems that are not necessarily limited to being bisected by the inland highway.

I look forward to having the support of the Board of Directors at the February 23, meeting.

Sincerely,

Ron Chiovetti

Ron Chiovetti, President

250-729-1891 | ron@islegolfcars.com

REGIONAL DISTRICT OF NANAIMO

**MINUTES OF THE SUSTAINABILITY SELECT COMMITTEE
MEETING HELD ON TUESDAY 16th FEBRUARY, 2016 at 2.30pm
IN THE RDN COMMITTEE ROOM**

Present:

Director C. Haime	Chairperson
Director A. McPherson	Electoral Area A
Director H. Houle	Electoral Area B
Director M. Young	Electoral Area C
Director J. McLean Alternate	Electoral Area F
Director B. Veenhof	Electoral Area H
Director W. Pratt	City of Nanaimo
Director M. Lefebvre	City of Parksville
Director T. Westbroek	Town of Qualicum Beach

Regrets:

Director J. Kipp

Also in Attendance:

Director B. Rogers	Electoral Area E
D. Trudeau	Interim Chief Administrative Officer
R. Alexander	Gen. Mgr. Regional & Community Utilities & Solid Waste
J. Holm	Gen. Mgr. Strategic & Community Development (Acting)
C. Midgley	Mgr. Energy & Sustainability
P. Thompson	Mgr. Long Range Planning
J. Pisani	Drinking Water & Watershed Protection Coordinator, Environmental Services
T. Pan	Sustainability Coordinator, Planning
B. Ritter	Recording Secretary

CALL TO ORDER

The Chairperson called the meeting to order.

MINUTES

MOVED Director Veenhof, SECONDED Director Houle that the minutes of the Sustainability Select Committee meeting held on Tuesday September 15, 2015, be adopted.

CARRIED

REPORTS

Amendment to Regional Growth Strategy Bylaw No. 1615

MOVED Director Westbroek, SECONDED Director Houle, that the Committee support the proposed amendments to the Regional Growth Strategy (RGS) that are intended to clarify the types of amendments that may be considered through the minor amendment process.

CARRIED

Nanaimo Aboriginal Centre Passive House

MOVED Director Veenhof, SECONDED Director Young, that the Committee release \$15,000 from the Regional Sustainability Initiatives Reserve Fund to make a one-time contribution to the development of the Nanaimo Passive House.

MOVED Director McPherson, SECONDED Director Westbroek, that the Board amend the main motion by adding the words "to be constructed at 1406 Bowen Road".

CARRIED

The vote was taken on the main motion as amended:

That the Committee release \$15,000 from the Regional Sustainability Initiatives Reserve Fund to make a one-time contribution to the development of the Nanaimo Passive House to be constructed at 1406 Bowen Road.

CARRIED

MOVED Director Veenhof, SECONDED Director Young, that staff be directed to draft and execute a Contribution Agreement between the RDN and the Nanaimo Aboriginal Centre (NAC) for a one-time \$15,000 contribution toward the Project.

CARRIED

BC Hydro Efficient Clothes Washer Rebate Partnership

MOVED Director Veenhof, SECONDED Director Westbroek, that the Committee approve the expenditure of Drinking Water and Watershed Protection (DWWP) funds up to \$3000 in support of the BC Hydro Clothes Washer joint rebate partnership.

CARRIED

ADVISORY COMMITTEE MEETING

MOVED Director Houle, SECONDED Director Veenhof that the minutes of the Drinking Water and Watershed Protection Technical Advisory Committee held on Thursday November 19, 2015, be adopted.

CARRIED

ADJOURNMENT

MOVED Director Veenhof, SECONDED Director Houle, that this meeting be adjourned.

CARRIED

Time: 2.55 pm

CHAIRPERSON

TO: Geoff Garbutt
General Manager, Strategic and
Community Development

DATE: February 9, 2016

MEETING: SSC – February 16, 2016

FROM: Chris Midgley
Manager, Energy and Sustainability

FILE: 6340-05-PASSIVE

SUBJECT: RDN Contribution: Nanaimo Aboriginal Centre Passive House

RECOMMENDATIONS

That the Regional District of Nanaimo (RDN) release \$15,000 from the Regional Sustainability Initiatives Reserve Fund to make a one-time contribution to the development of the Nanaimo Passive House Project ('the Project').

That staff be directed to draft and execute a Contribution Agreement between the RDN and the Nanaimo Aboriginal Centre (NAC) for a one-time \$15,000 contribution toward the Project.

PURPOSE

To provide a one-time grant in the amount of \$15,000 to NAC for the Project in a manner that results in no impact on the 2016 tax requisition.

BACKGROUND

At the January 12, 2016, Committee of the Whole (COW) meeting, Mr. Chris Beaton, Executive Director of NAC, appeared as a delegation requesting that the RDN support its Project. As a result of the presentation, the following motions were carried:

MOVED Director Bestwick, SECONDED Director Thorpe, that the Regional District of Nanaimo contribute a one-time grant of \$15,000 to the Nanaimo Aboriginal Centre for the Passive House Project.

MOVED Director Pratt, SECONDED Director Fell, that the Regional District of Nanaimo supports in principle the Nanaimo Aboriginal Centre Passive House Project.

Both motions were carried at the Regular Board Meeting held January 26, 2016.

The phrase 'Passive House' refers to a performance standard that achieves an 80-90 percent reduction in energy use when compared to conventional, code-compliant construction. To achieve this standard, it is necessary to conduct energy modelling throughout the design process. Preliminary energy modelling for the Project indicates that achieving the requisite energy performance is very possible.

A true Passive House is one that has been certified to the Passive House standard. As stated by Canadian Passive House institute:

Passive House certification is a rigorous quality assurance process that determines whether a building meets all of the requirements of the Passive House standard. More importantly, it confirms that the building has been designed to achieve high levels of occupant comfort and health and energy performance.

NAC intends to verify achievement of the Passive House Standard through certification. During the presentation to the Board, Mr. Beaton expressly requested that the funds from the RDN be used to assist with costs incurred for energy modelling and the certification process.

It is also worth noting as background that the RDN has promoted the Passive House Standard regionally through the annual Green Building Workshop and Speaker Series. In September, 2015, the RDN hosted a one-day Passive House Training Workshop in Parksville, delivered by the Canadian Passive House Institute. The workshop was a formal, accredited training session targeting architects, developers, planners and others in the development and construction sector. Those who live or whose businesses are located within the region were able to attend for the reduced fee of \$50. The workshop was very well attended, and very well received. The intent of the workshop was to build local capacity in the design, development and construction sectors with practical, recognized training in what is emerging as the definitive standard for building energy performance.

Finally, the Regional Sustainability Reserve Fund was established at the Regular Board meeting held July, 26, 2011, using \$94,700 provided to the RDN through the Province of BC's 2011-2012 Strategic Community Investment Funds grant. These funds are to be used by the Energy and Sustainability Department for regional programs and initiatives that offer community sustainability benefits while also supporting regional economic development. This particular fund is intended to include projects that occur within the boundaries of member municipalities. The Project is an ideal example of a project that offers multiple community sustainability benefits including the provision of affordable housing, the development of high performance residential construction, and local economic development through building local knowledge and capacity in an emerging construction method.

ALTERNATIVES

1. That the RDN release \$15,000 from the Regional Sustainability Initiatives Reserve Fund to make a one-time contribution to the Project, and that staff enter into a contribution agreement with the NAC in relation to the Project.
2. That alternate direction be given to staff.

FINANCIAL IMPLICATIONS

At present, \$75,000 is available in the Regional Sustainability Reserve Fund. Of that amount, up to \$50,000 has been approved to support the RDN Asset Management Program over the 2016-2017 period. Therefore, adequate funds are available to provide the full \$15,000 contribution to the Project. The Project fits well within the intent of the reserve fund, and accessing the Regional Sustainability Reserve Fund for the contribution will enable the RDN to support the Project with no additional impact on taxpayers in 2016.

STRATEGIC PLAN IMPLICATIONS

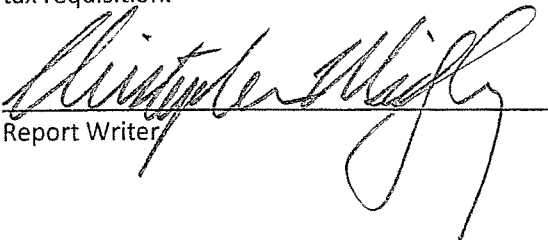
Once complete, the Project will be an exemplary green building in the region. It will be among the first multi-family passive house developments in the province, and the first in the BC Housing portfolio of buildings. As a result of participation in the Project, it is anticipated that local governments and other professionals in the region will gain familiarity with the Passive House Standard, positioning the region to continue to be a provincial leader in understanding and promoting the Passive House Standard. This builds on work already completed in the region to build local capacity in the design, development and construction sectors. In addition to supporting the local development sector, working with NAC also represents an opportunity to strengthen relationships with local First Nations communities - the Project is intended to provide affordable housing prioritizing First Nations tenants.

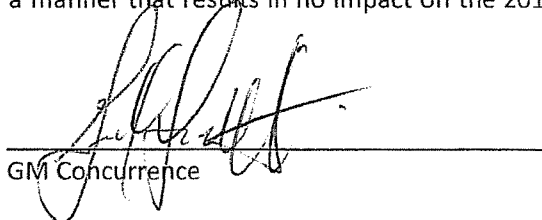
SUMMARY/CONCLUSIONS

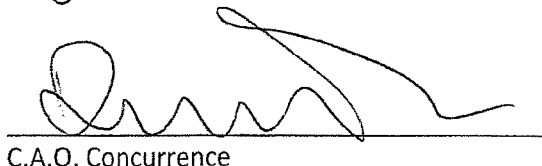
At the January 12 Committee of the Whole meeting, Mr. Chris Beaton, Executive Director of the Nanaimo Aboriginal Centre, appeared as a delegation requesting support for its Project. As a result of the delegation, the following motion was carried:

MOVED Director Bestwick, SECONDED Director Thorpe, that the Regional District of Nanaimo contribute a one-time grant of \$15,000 to the Nanaimo Aboriginal Centre for the Passive House Project.

To support the Project, it is recommended that the RDN access funds from the Regional Sustainability Reserve Fund, which exists to support projects that offer community sustainability as well as a local economic development benefit. The Project meets the intent of the reserve fund. Accessing this reserve fund for the Project will allow the RDN to contribute in a manner that results in no impact on the 2016 tax requisition.


Report Writer


GM Concurrence


C.A.O. Concurrence

TO: Mike Donnelly
Manager, Water & Utility Services

DATE: January 25, 2016

MEETING: Sustainability Select Committee
February 9, 2016

FROM: Julie Pisani
DWWP Coordinator, Water & Utility Services

FILE: 5600-07

SUBJECT: BC Hydro Efficient Clothes Washer Rebate Partnership – Region-Wide

RECOMMENDATION

That the Board approve the expenditure of Drinking Water and Watershed Protection (DWWP) funds up to \$3000 in support of the BC Hydro Clothes Washer join rebate partnership.

PURPOSE

To provide all residents in the region access to rebate funds in partnership with BC Hydro to for efficient clothes washers, to support regional water and energy conservation.

BACKGROUND

BC Hydro is working with many local governments to offer an Appliance Rebate Program where each partner contributes equally to the amount of rebates for qualified ENERGY STAR® clothes washers. The individual rebate amount will be \$100, with \$50 from the Regional District of Nanaimo (RDN) and \$50 from BC Hydro. The program runs from May 1 to June 30, 2016 and again from October 1 to November 30, 2016. BC Hydro covers all program administration costs.

The City of Nanaimo participated in 2014 and 2015. The RDN participated via its Sustainability Program in 2015, offering the rebate to Electoral Area residents and Lantzville residents. Feedback was received from residents, RDN staff and BC Hydro partners that this program would be more effective and equitable if offered region-wide, to include Parksville and Qualicum Beach as well as the RDN Electoral Areas, Lantzville and Nanaimo.

DWWP funds would be allocated to this program allowing residents in Electoral Areas and all four municipalities to access these rebates. Rebates would be issued on a first come first served basis, with a maximum of 30% of the total program budget allocated to any one municipality or Electoral Area. This translates to a maximum of 18 - \$50 rebates for any one area. If all municipalities and Electoral areas participated equally it would translate to 12 - \$50 rebates per jurisdiction. If the program budget is fully allocated during 2016, the program success could encourage a higher portion of DWWP rebate funds designated to the clothes washer rebate partnership with BC Hydro in 2017.

The City of Nanaimo has opted to also partner with BC Hydro to “top up” rebate monies for their residents, beyond the base funding from the DWWP rebates program. The other municipalities have this option as well.

Based on figures from the Community Energy Association BC, if the \$3000 in rebates are fully utilized, the estimated energy and water savings are 14,700 kWh and 1 million litres per year respectively.

ALTERNATIVES

1. That the Board approve the expenditure of DWWP funds up to \$3000 in support of the BC Hydro Clothes Washer joint rebate partnership.
2. That the Board provide alternate direction to staff.

FINANCIAL IMPLICATIONS

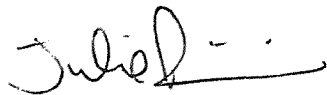
This cost would be allocated within the existing DWWP budget for rebate programs in 2016.

STRATEGIC PLAN IMPLICATIONS

This recommendation is consistent with the Board’s strategic direction to enhance collaboration and cooperation between municipalities and electoral areas, and is aligned with the strategic direction to use a collaborative regional model for providing services. It is also supportive of the Board strategy to enhance conservation and efficiency of water and energy in the region.

SUMMARY/CONCLUSIONS

In order to allow residents in all municipalities and electoral areas to access rebate funding for energy and water efficient clothes washers, the region-wide DWWP program can allocate up to \$3000, to match funding provided by BC Hydro. There is little staff time involved with this initiative, as the rebate program is administered by BC Hydro. The benefit of rebate funding will be available to all residents if offered through the regional Drinking Water and Watershed Protection program, providing equitable access to this financial support. This will promote RDN water conservation and energy conservation goals in the region.



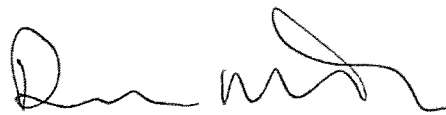
Report Writer



Manager Concurrence



General Manager Concurrence



CAO Concurrence